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     BEFORE THE
                  ILLINOIS COMMERCE COMMISSION
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     IN THE MATTER OF:
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                                        )
     UNITED CITY of YORKVILLE,
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     ILLINOIS, a municipal
     corporation,
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                         Petitioner,
           vs.
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     ILLINOIS RAILWAY, LLC, 430
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     WEST MADISON STREET, OTTAWA,
     ILLINOIS 61350, and ILLINOIS
                                        ) No. T16-0003
     DEPARTMENT OF TRANSORTATION,
8
     and OMNITRAX 252 CLAYTON
     STREET FOURTH FLOOR, DENVER,
9
     COLORADO 80206,
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                         Respondents.
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     PETITIONER FOR ASSIGNMENT OF
     AN ASSOCIATION OF AMERICAN
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     RAILROADS (AAR) GRADE CROSSING
     INVENTORY NUMBER FOR HOOVER
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     ROAD, a dedicated public
     street, INCLUDING APPROVAL OF
14
     INSTALLING ACTIVE WARNING
     DEVICES ACROSS RAILROAD TRACK
     AT GRADE.
15
                     Chicago, Illinois
16
                     July 6th, 2016
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       Met, pursuant to notice, at 10:00 a.m.
18
     BEFORE:
       JUDGE KIRKLAND-MONTAQUE, Administrative Law Judge
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20
     SULLIVAN REPORTING COMPANY, by
     Devan J. Moore, CSR
     License No. 084-004589
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1	APPEARANCES:						
2	KATHLEEN FIELD ORR & ASSOCIATES, by MS. KATHLEEN FIELD ORR						
3	53 West Jackson Boulevard Suite 964						
4	Chicago, IL 60604 kfo@kfoassoc.com						
5	for the petitioner;						
6	MR. DAVID GURITZ 110 West Madison Street						
7	Yorkville, IL 60560 on behalf of						
8	Kendall County Forest Preserve District						
9	ILLINOIS DEPARTMENT OF TRANSPORTATION, by MR. LAWRENCE D. PARRISH						
10	100 West Randolph Suite 6-600						
11	Chicago, IL 60601 lawrence.parrish@illinois.gov						
12	for IDOT;						
13	ILLINOIS COMMERCE COMMISSION, by MR. BRIAN A. VERCRUYSSE						
14	527 East Capitol Avenue Springfield, IL 62701						
15	(312) 636-7760 bvercruy@icc.illinois.gov						
16	for ICC Staff - Rail Safety Section.						
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2	Witnesses: D	irect	Cross	Re- direct			
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4	David Guritz	16					
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- JUDGE KIRKLAND-MONTAQUE: By the power vested
- 2 in me by the State of Illinois and the Illinois
- 3 Commerce Commission, I now call Docket No. T16-0003
- 4 for hearing. This is in the matter of the United
- 5 City of Yorkville, Illinois, petitioner, versus the
- 6 Illinois Railway and the Illinois Department of
- 7 Transportation, and also we have OmniTrax as another
- 8 respondent.
- 9 May I have appearance, please starting
- 10 with petitioner?
- MS. FIELD-ORR: Petitioner represented by
- 12 Kathleen Field-Orr, City attorney, United City of
- 13 Yorkville.
- 14 JUDGE KIRKLAND-MONTAQUE: Can we get your
- 15 address, please?
- 16 MS. FIELD-ORR: 53 West Jackson, Suite 964,
- 17 Chicago, Illinois 60604.
- 18 JUDGE KIRKLAND-MONTAQUE: And do you have a
- 19 representative?
- 20 MS. FIELD-ORR: My witness to testify is
- 21 Mr. David Guritz of the Kendall County Forest
- 22 Preserve.

- Go ahead, Mr. Guritz.
- 2 MR. DAVID GURITZ: My corporate address is 110
- 3 West Madison Street, Yorkville, Illinois 60660.
- 4 JUDGE KIRKLAND-MONTAQUE: Okay. And IDOT?
- 5 MR. PARRISH: Lawrence Parrish, Office Of Chief
- 6 Counsel IDOT. My address is -- we just moved. It's
- 7 69 West Washington, Suite 2100, Chicago, 60602.
- 8 JUDGE KIRKLAND-MONTAQUE: Staff?
- 9 MR. VERCRUYSSE: Brian Vercruysse, V, as in
- 10 Victor, e-r-c-r-u-y-s-s-e, representing the Rail
- 11 Safety Section of the Illinois Commerce Commission.
- 12 My phone number is, (312) 636-7760. Thank you.
- 13 JUDGE KIRKLAND-MONTAQUE: Ms. Field-Orr, would
- 14 you like to --
- 15 Let me swear the witness in.
- (Witness sworn.)
- 17 JUDGE KIRKLAND-MONTAQUE: Okay. You may
- 18 proceed.
- 19 MS. FIELD-ORR: Yes, your Honor. We are here
- 20 today with a petition requesting the assignment of an
- 21 ARR rail crossing number for Hoover Road, a public
- 22 right of way, including permission to install an

- 1 active warning device.
- We are looking to have this area
- 3 designated as a public crossing due to the use by the
- 4 County Forest Preserve District as a recreational
- 5 area. There are many people going forth on this
- 6 roadway into the Forest Preserve District; and for
- 7 that reason, we need to provide the public with a
- 8 safe passage way.
- 9 It was previously designated as a
- 10 private roadway. It is my understanding that a plat
- 11 now is prepared and has been filed designating this a
- 12 public right of way. And the United City of
- 13 Yorkville has agreed to take jurisdiction as a public
- 14 entity of the site.
- And so what I'd like to do is have my
- 16 witness testify and explain to you why we need these
- 17 changes to the area due to the usage of the Hoover
- 18 Forest Preserve.

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- 1 DAVID GURITZ,
- 2 called as a witness herein, having been first duly
- 3 sworn, was examined and testified as follows:
- 4 WITNESS GURITZ: The Forest Preserve District
- of Kendall County acquired this property from the Boy
- 6 Scouts of America Chicago Area Council in order to
- 7 preserve, protect, and establish recreational and
- 8 educational programming at the site. This was
- 9 accomplished in 2004, and the site has been active --
- or growing in activity, really, for the past 4 or 5
- 11 years.
- 12 As part of our deliberations at our
- 13 meeting I was asked to prepare information related to
- 14 our public visitation. Since the Forest Preserve
- 15 District acquired the site we've constructed new bunk
- 16 houses, which are for overnight accommodations. We
- 17 can accommodate 32 individuals inside of those units
- 18 each night.
- 19 We have some additional primitive
- 20 screened cabins that can accommodate more
- 21 individuals. We have family camp sites and group
- 22 camp sites. All of those accommodate overnight

- 1 visitors. We also have a nature preschool operating
- 2 out of Hoover Forest Preserve, environmental
- 3 education programs that are offered by the District,
- 4 environmental education programs that are offered by
- 5 the Kendall Grundy regional Office of Education.
- We have a lodge. We've constructed a
- 7 lodge facility that hosts anywhere from 100 to 140
- 8 individuals per event. We're seeing quite a growth
- 9 in the number of rentals taking place, including the
- 10 evening hours.
- 11 And so as we look at this crossing
- 12 area, our biggest concern is for public safety. We
- 13 have literally thousands -- my estimates are anywhere
- 14 between 71 and 83,000 individuals a year that are
- 15 coming into this forest preserve. This includes
- 16 public visitors. We see bikers, hikers, equestrians.
- 17 It's becoming quite a popular destination for
- 18 horseback riding and folks of all walks of life
- 19 coming in and enjoying this. We have our local
- 20 little league out of Yorkville. They hold practices
- 21 and games. And, again, those are all different hours
- 22 approaching sunset.

- And so what we've seen is tremendous
- 2 growth and opportunity for our local and
- 3 out-of-county residents in the region. And we feel
- 4 that at this point crossing improvements are
- 5 necessary for their safety.
- A little bit on that history is we
- 7 were notified that there were federal funds available
- 8 for those improvements. That kind of started the
- 9 ball rolling. We contacted Yorkville and asked that
- 10 they assume jurisdiction over the section of road
- 11 leading up to and crossing beyond the tracks of the
- 12 Illinois Railway crossing.
- 13 That jurisdictional transfer has been
- 14 completed. And at this point we're here pursuing the
- 15 petition to establish this site as a public crossing.
- 16 The public agency -- there are two public agencies
- 17 that are now associated with this particular
- 18 recreational area.
- 19 JUDGE KIRKLAND-MONTAQUE: Okay. Do you know
- 20 what the process is, in terms of getting a -- the
- 21 federal process for getting an inventory number
- 22 assigned? Would the Commission have to grant

- 1 authority first before you could seek that
- 2 designation? Do you know?
- 3 MR. VERCRUYSSE: I can answer that, your Honor.
- 4 Any crossing in the United States, whether it's
- 5 public or private, is supposed to have a US-DOT
- 6 inventory number.
- 7 The problem that we have with the
- 8 current Hoover Road crossing is that the number that
- 9 was assigned to it is actually the number for a
- 10 pedestrian underpass that is just about a hundred
- 11 feet away from this crossing.
- So the Illinois Railway, or OmniTrax,
- 13 should file with the Federal Railroad Administration
- 14 seeking a new number for the at-grade crossing. And
- 15 with that filing and Commission order, it would be
- 16 the determination of whether it's public or private.
- 17 Currently, as was stated, the plat and
- 18 legal description was completed identifying Hoover
- 19 Road as a public roadway up to a point. And I
- 20 believe that the ordinance was awaiting the
- 21 Commission's authorization, which is the standard
- 22 practice.

- 1 So they can seek at any time the
- 2 US-DOT inventory for the at-grade crossing; but then
- 3 in turn it comes down to the public designation
- 4 pending the Commission's authorization.
- JUDGE KIRKLAND-MONTAQUE: I see. Thank you.
- 6 MR. VERCRUYSSE: Thank you.
- JUDGE KIRKLAND-MONTAQUE: Mr. Parrish, do you
- 8 have any questions or comments about the proposal?
- 9 MR. PARRISH: No, your Honor, we do not.
- 10 JUDGE KIRKLAND-MONTAQUE: Does IDOT have any
- 11 objection?
- MR. PARRISH: No. As a matter of fact, we're
- in support of the project, your Honor. IDOT's role
- in this is that we've programmed money for upgrading
- 15 the lights and gates. And that's pretty much the
- 16 extent of our involvement.
- 17 JUDGE KIRKLAND-MONTAQUE: Okay. Staff, do you
- 18 have any statements or questions for the witness?
- 19 MR. VERCRUYSSE: We do have a statement. I can
- 20 present Staff's position and a little more history,
- if that would be acceptable to you?
- 22 JUDGE KIRKLAND-MONTAQUE: Okay.

- Were you finished? I'm sorry. I
- 2 didn't mean to interrupt you if you were not.
- 3 WITNESS GURITZ: Sure. Sure. And thank you
- 4 for hearing our petition.
- JUDGE KIRKLAND-MONTAQUE: Mr. Vercruysse, you
- 6 may proceed with your statement.
- 7 MR. VERCRUYSSE: Thank you, your Honor.
- 8 The Hoover Road crossing, and the
- 9 Forest Preserve District property, and the public use
- 10 that was occurring over the crossing was first
- 11 brought to the attention of our office over a year
- 12 ago as a complaint and an inquiry into the safety of
- 13 the crossing.
- 14 At that time, Staff had recommended
- that the United City of Yorkville and the Kendall
- 16 County Forest Preserve District work together to
- 17 designate a roadway for public use so that it would
- 18 come under the Commission's jurisdiction. And this
- 19 was based upon the fact that there is such a great
- 20 number of public users at the crossing, whether it's
- 21 the baseball little league, the daycare that's run at
- 22 the facility, the rental camp sites, and the

- 1 potential for patrons to be going in at all different
- 2 hours.
- 3 So with that, Yorkville and the Forest
- 4 Preserve District have reached their agreements. The
- 5 petition was filed early in 2016. We attempted to
- 6 have the first hearing, and I think notices have kind
- 7 of gotten mixed up. But since that time, on June
- 8 16th of 2016, the parties met at the Hoover
- 9 recreational site at the Forest Preserve District,
- 10 and that included representatives from Illinois
- 11 Railway. It was their manager -- or road manager for
- the area, Mr. Aaron Steele (phonetic).
- 13 And I'd just like to state for the
- 14 record that on numerous occasions Staff has met with
- 15 Illinois Railway discussing the project and asking
- 16 for their input into the case and docket. We haven't
- 17 seen anything at this time, but we have not heard any
- 18 objection from the railway either.
- Most recently, on Tuesday, June 21st,
- 20 I had provided to all of the parties a summary of
- 21 that meeting that was held on the 16th, and it
- included different items for moving the project

- 1 forward and the case forward. And two of the items
- 2 identified for Illinois Railway to complete was the
- 3 need for a cost estimate for upgrading the warning
- 4 system to automatic flashing light signals and gates.
- 5 And we had also identified that the Railway's
- 6 attorney needed to file an appearance in the
- 7 Commission case, in this docket, and appear at the
- 8 July 6th hearing today, or file a response to the
- 9 petition. We haven't seen anything to date.
- 10 In total, Staff supports the crossing
- 11 being updated, or upgraded, with warning devices and
- 12 established as a public crossing. We have worked
- 13 with the parties on an agreed order. It's in draft
- 14 stage waiting for the conclusion of this hearing.
- 15 But without the Railway here, I would like to modify
- 16 that to a proposed order and request certain items be
- 17 taken care of, that the cost estimate be provided
- within 60 days of the hearing, and any objections or
- 19 concerns be provided also. And then Staff lists that
- 20 the time frame for completing this project is 12
- 21 months from the date of the order.
- 22 After that I have a few pictures or

- 1 other things if you'd like to see them at this point.
- Otherwise, I do believe that the petitioner should
- 3 file the plat and legal description so this it's a
- 4 part of the record.
- JUDGE KIRKLAND-MONTAQUE: Are they not a part
- 6 of the petition?
- 7 MR. VERCRUYSSE: There's an aerial location,
- 8 but it was not...
- 9 JUDGE KIRKLAND-MONTAQUE: Submitted?
- 10 MR. VERCRUYSSE: It really wasn't the legal
- 11 description of the plat. It was just kind of showing
- 12 the location based upon a GPS system, I believe.
- 13 WITNESS GURITZ: Yeah, that's correct.
- 14 MR. VERCRUYSSE: So it is available. We do
- 15 have it. I can do it as a late filing or an exhibit
- 16 attached to the proposed order and file the proposed
- order, if that would be acceptable.
- JUDGE KIRKLAND-MONTAQUE: Well, why don't you
- 19 file it as a late-filed exhibit? I'll leave the
- 20 record open at the end of the hearing to allow you to
- 21 file that exhibit. You will need to do a proposed
- 22 order, given that one of the parties isn't present

- 1 and hasn't filed an appearance.
- I had a question for you, and now I
- 3 can't remember it...
- 4 Okay. Then you'll file a proposed
- 5 order at a later date?
- 6 MR. VERCRUYSSE: Right. I don't know if this
- 7 helps, but my history with Illinois Railway and
- 8 OmniTrax in past cases is it was very difficult
- 9 getting them to appear also. It wasn't until -- and
- 10 this was a citation matter. It wasn't until there
- 11 was a potential finding being levied that counsel
- 12 appeared and cleared it up. I don't see any
- objection, but they're priorities don't seem to be in
- line right here with the project at the moment.
- 15 JUDGE KIRKLAND-MONTAQUE: I understand. But
- 16 for the sake of due process, we'll do a proposed
- 17 order and give them the opportunity to respond.
- 18 Assuming there will be no objection or anything of
- 19 that nature, it should proceed pretty quickly through
- 20 the Commission.
- Is there anything else that anyone
- 22 would like to add today?

- 1 (No response.)
- JUDGE KIRKLAND-MONTAQUE: Okay. So what we'll
- 3 do -- as I said, I'll leave the record open to allow
- 4 for the filing of those exhibits as late-filed
- 5 exhibits, and I'll await the draft order and then
- 6 issue it as a proposed order. And then we'll move
- 7 forward from that point.
- 8 Oh, I know what the question was. I
- 9 did have a question. And that is, What's the amount
- of train traffic at this crossing? Do you know?
- 11 MR. VERCRUYSSE: It's usually two trains per
- day. It's a lower volume, but it's one in the early
- morning and one towards the evening, I believe.
- 14 JUDGE KIRKLAND-MONTAQUE: Okay. I was just
- 15 curious. So the speed is relatively low?
- 16 MR. VERCRUYSSE: It's up to 20 miles per hour,
- 17 generally.
- 18 JUDGE KIRKLAND-MONTAQUE: Okay. I was just
- 19 curious.
- 20 All right. Thank you for coming.
- 21 And, again, I'm going to leave the record open. And
- 22 when I get that late-filed exhibit, I will mark the

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record heard and taken, and we will move forward at
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     that point to present it to the Commission for
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     approval. So thank you. That's all. Thank you.
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